

THEN AND NOW:

HOMELESSNESS AND THE NORTHERN CALIFORNIA/CENTRAL
VALLEY HOMELESS ROUNDTABLE OVER THE PAST TEN YEARS

AUGUST 28, 2014

THEN AND NOW

NORTHERN CALIFORNIA/CENTRAL VALLEY HOMELESS ROUNDTABLE

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THEN AND NOW: INTRODUCTION

NORTHERN CALIFORNIA/CENTRAL VALLEY HOMELESS ROUNDTABLE

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THE PAST TEN YEARS

The inaugural meeting of the Northern California/Central Valley Homeless Roundtable was held in Roseville, CA, on April 29, 2004. In the ten years since that meeting, much has changed about our format, our communities, and our national response to homelessness.

In February of 2007, nearly two and a half years after we met for the first time, the U.S. Department of Housing and Urban Development published the first Annual Homeless Assessment Report (AHAR) to Congress. Billed as a “first-of-its-kind study [that] provides important baseline data on homelessness and will allow HUD and local communities to get a more complete understanding about how many persons are homeless, what their needs are, and how we can meet their needs so they no longer have to live in shelters and on the streets,” the First AHAR in many ways demonstrates just how much more information we have available today on the issue of homelessness. The First AHAR utilized information gathered in the first quarter of 2005 and thus offers the most complete picture of homelessness around the time of our first meeting.

Utilizing this data, HUD estimated at the time that there were 415,366 persons in emergency shelters and transitional housing in January of 2005 and a further 338,781 unsheltered homeless persons in their communities. Thus, there were approximately 754,147 homeless individuals in the United States, 44.9 percent of whom were unsheltered at that time. Of the unsheltered homeless population, 65.8 percent (or 223,027) were unaccompanied individuals, while the remaining 115,754 (equaling 34.2 percent) were persons in families.

Much as we will do today utilizing the most comprehensive information currently available, the 2007 AHAR made reference to a study conducted six years previously utilizing data from the 1996 U.S. Census Bureau’s National Survey of Homeless Assistance Providers and Clients (NSHAPC). In essence, our counterparts made use of the 1996 data in much the same way we’ll make use of information from the 2007 AHAR, 2007 PIT Counts, and 2005 Awards and Allocations today: to attempt to paint a picture of how far things had come in the past ten years. The 1996 data, drawn in a manner that seems less than comprehensive by today’s standards (and indeed by the standards of the 2007 AHAR) produced an estimate that 842,000 people were homeless and using homeless assistance services during an average week in February 1996.

The most recent AHAR, the Seventh Edition from 2013, is a much more detailed, readable, and graphically oriented document than its forebears. The 2013 AHAR estimated that, on a single night in January of 2013, 610,042 people were homeless in the United States. Of this number, 394,698 (or 64.7 percent) were living in emergency shelters or transitional housing programs. The remaining 215,344 (or 35.3 percent) of all homeless people were living in unsheltered locations such as under bridges, in cars, or in abandoned buildings.

On our tenth anniversary today, we’ll try to glean how far we’ve come in the past 10 years, how we’ve delivered and improved the services, and how HUD’s priorities, allocations, and awards have shifted since that first meeting in Roseville.

THEN AND NOW: HOMELESSNESS

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HOMELESSNESS

Between 2007 and 2013:

- The **number of CoCs decreased** nationwide.
 - In California, the number of CoCs decreased from 42 to 40 (4.8%). This was due to the merger of the Oxnard and San Buenaventura/Ventura County CoCs, as well as the merger of the San Diego City and San Diego County CoCs.
 - The number of CoCs was reduced from 461 to 415 (10%) nationwide.
- California outperformed the nation in reducing the **size of the overall homeless population**.
 - Nationwide, the number of total homeless persons decreased by 9.2%.
 - In California, the number of total homeless persons decreased by 14.3%.
- However, California underperformed in providing **shelter for homeless persons**.
 - In California, 33.3% of all homeless persons are sheltered in 2013 compared to 30.4% in 2007.
 - Nationwide, 64.7% of all homeless persons are sheltered in 2013 compared to 58.3% in 2007.
- In 2007, California had 23.8% of the **total homeless population** of the United States; in 2013, California had 22.4% of the total homeless population of the country.

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Number of CoCs (CA)	42	40	-4.8%
Number of CoCs (US)	461	415	-10%
	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Homeless (CA)	159,732	136,826	-14.3%
Total Homeless (US)	671,888	610,042	-9.2%
	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Sheltered (CA)	48,511	45,554	-6.1%
Total Sheltered (US)	391,401	394,698	+0.8%
	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Unsheltered (CA)	111,221	91,272	-17.9%
Total Unsheltered (US)	280,487	215,344	-23.2%

THEN AND NOW: HOMELESSNESS

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INDIVIDUAL HOMELESSNESS

Between 2007 and 2013:

- California reduced the **total number of homeless individuals** (not including families) at a lower rate than the nation as a whole.
 - In California, the number of homeless individuals was reduced by 5.9%.
 - Nationwide, the number of homeless individuals was reduced by 8.4%.
- California dramatically underperformed the nation as a whole in providing **shelter for homeless individuals**.
 - In California, the percentage of homeless individuals who are in shelters dropped from 25.7% in 2007 to 23.7% in 2013.
 - Nationwide, the percentage of homeless individuals who are in shelters rose from 50.3% in 2007 to 52.4% in 2013.
- In 2007, California had 28.0% of the **total population of homeless individuals** in the United States; in 2013, California had 28.8% of the total population of homeless individuals in the country.

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Individuals (CA)	118,732	111,732	-5.9%

Total Individuals (US)	423,377	387,845	-8.4%
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	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Individuals – Sheltered (CA)	30,497	26,426	-13.3%

Individuals – Sheltered (US)	213,073	203,127	-4.7%
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	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Individuals – Unsheltered (CA)	88,235	83,306	-5.6%

Individuals – Unsheltered (US)	210,304	184,718	-12.2%
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FAMILY HOMELESSNESS

Between 2007 and 2013:

- California experienced its greatest success in **reducing family homelessness**.
 - In California, the number of homeless persons in families was reduced by 38.8% from 2007 to 2013.
 - Nationwide, the number of homeless persons in families was reduced by 10.6% from 2007 to 2013.
 - In 2007, California had 16.5% of the **total population of homeless persons in families** in the United States; in 2013, California had 11.3% of the total population of homeless persons in families in the country.
- California closed much of the gap that existed between the state and the nation in the **percentage of homeless persons in families who are in shelters**.
 - In California, the percentage of homeless persons in families who are in shelters rose from 43.4% in 2007 to 76.2% in 2013.
 - Nationwide, the percentage of homeless persons in families who are in shelters rose from 71.7% in 2007 to 86.2% in 2013.
- Similarly, California experienced great success in reducing the **number of homeless family households**.
 - In California, the number of homeless family households was reduced by 40.4% from 2007 to 2013.
 - Nationwide, the number of homeless family households was reduced by 15.5% from 2007 to 2013.
 - In 2007, California had 16.4% of the **number of homeless family households** in the United States; in 2013, California had 11.7% of the number of homeless family households in the country.
- California closed much of the gap that existed between the state and the nation in the **percentage of sheltered family households**.
 - In California, the percentage of sheltered homeless persons in families rose from 42.0% in 2007 to 75.7% in 2013.
 - Nationwide, the percentage of sheltered homeless persons in families rose from 72.5% in 2007 to 85.8% in 2013.

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Persons in Families (CA)	41,000	25,094	-38.8%
Total Persons in Families (US)	248,551	222,197	-10.6%
	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Persons in Families – Sheltered (CA)	18,014	19,128	+6.2%
Persons in Families – Sheltered (US)	178,328	191,571	+7.4%

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	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Persons in Families – Unsheltered (CA)	22,986	5,966	-74.0%
Persons in Families – Unsheltered (US)	70,183	30,626	-56.4%

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Family Households (CA)	13,806	8,267	-40.1%
Total Family Households (US)	83,935	70,960	-15.5%

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Family Households – Sheltered (CA)	5,795	6,258	+8.0%
Family Households – Sheltered (US)	60,814	60,855	+0.1%

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Family Households – Unsheltered (CA)	8,011	2,009	-74.9%
Family Households – Unsheltered (US)	23,121	10,105	-56.3%

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CHRONIC HOMELESSNESS

Between 2007 and 2013:

- The country as a whole **reduced the chronically homeless population** at a faster rate than California.
 - California reduced the homeless population by 10.2% between 2007 and 2013.
 - Nationwide, the homeless veteran population was reduced by 11.9% during that same period.
 - In 2007, California had 35.3% of the **population of chronically homeless persons** in the United States; in 2013, California had 36.0% of the population of chronically homeless persons in the country.
- The **percentage of chronically homeless persons in shelter** dropped in California but rose in the country as a whole.
 - In California, the percentage of chronically homeless persons who are in shelters dropped from 13.6% in 2007 to 13.4% in 2013.
 - Nationwide, the percentage of chronically homeless persons who are in shelters rose from from 33.7% in 2007 to 34.4% in 2013.

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Chronically Homeless (CA)	43,686	39,250	-10.2%
Total Chronically Homeless (US)	123,833	109,132	-11.9%
	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Chronically Homeless – Sheltered (CA)	5,950	5,251	-11.7%
Chronically Homeless – Sheltered (US)	41,768	37,568	-10.1%
	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Chronically Homeless – Unsheltered (CA)	37,736	33,999	-9.9%
Chronically Homeless – Unsheltered (US)	82,065	71,564	-12.8%

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VETERAN HOMELESSNESS

Between 2007 and 2013:

- California outperformed the nation in **reducing the veteran homeless population**.
 - California reduced the homeless population by 9.1% between 2007 and 2013.
 - Nationwide, the homeless veteran population was reduced by 6.0% during that same period.
 - In 2007, California had 27.0% of the **population of homeless veterans** in the United States; in 2013, California had 26.1% of the population of homeless veterans in the country.
- The **percentage of homeless veterans who are in shelters** dropped in both California and the country as a whole.
 - In California, the percentage of homeless veterans who are in shelters dropped from 34.9% in 2007 to 32.2% in 2013.
 - Nationwide, the percentage of homeless veterans who are in shelters dropped from 64.2% in 2007 to 60.1% in 2013.

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Total Veterans (CA)	16,701	15,179	-9.1%
Total Veterans (US)	61,754	58,063	-6.0%

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Veterans – Sheltered (CA)	5,827	4,886	-16.1%
Veterans – Sheltered (US)	39,653	34,909	-12.0%

	<u>2007</u>	<u>2013</u>	<u>CHANGE</u>
Veterans – Sheltered (CA)	10,874	10,293	-5.3%
Veterans – Sheltered (US)	22,101	23,154	+4.8%

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HOMELESSNESS IN OUR COMMUNITIES: TOTAL HOMELESS PERSONS

	2005	2013	CHANGE
Chico/Paradise/Butte County CoC	990	712	-28.1%
Colusa/Glen/Lake/Tehama/Trinity Counties CoC (Dos Rios)	229	696	+203.9%
Davis/Woodland/Yolo County CoC	633	474	-25.1%
El Dorado County CoC	107 (2007)	180	+68.2
Fresno/Madera County CoC	14,228	3,131	-78.0%
Humboldt County CoC	1,847	864	-53.2%
Mendocino County CoC	1,651	1,392	-15.7%
Merced City and County CoC	2,554	372	-85.4%
Redding/Shasta County CoC	292 (2006)	851	+191.4%
Roseville/Rocklin/Placer, Nevada Counties CoC	466	908	+94.8%
Sacramento City and County CoC	2,229	2,538	+13.9%
Stockton/San Joaquin County CoC	3,360	1,541	-54.1%
Tuolumne/Calaveras/Amador Counties CoC (Central Sierra)	400 (2007)	376	-6.0%
Turlock/Modesto/Stanislaus County CoC	1,613	1,201	-25.5%
Vallejo/Solano County CoC	3,540	1,329	-62.5%
Visalia/Kings/Tulare Counties CoC	6,041	705	-88.3%
Yuba City/Marysville/Sutter/Yuba Counties CoC	528 (2006)	1,485	+181.25%
Total (Roundtable Communities)	40,708	18,755	-53.9%
Total Homeless (CA)	159,732 (2007)	136,826	-14.3%
Total Homeless (US)	754,147	610,042	-19.1%

THEN AND NOW: FUNDING

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FUNDING BY COMPONENT TYPE: CALIFORNIA AND THE UNITED STATES

Between 2005 and 2013:

- Overall, HUD Congress significantly **reduced overall funding for all HUD programs related to homelessness**, including the Continuum of Care (CoC) Program, Emergency Solutions Grants (ESG) Program, Community Development Block Grant (CDBG) Program, HOME Investment Partnerships Program, Housing Opportunities for Persons With AIDS (HOPWA) Program, and the Neighborhood Stabilization Program (NSP).
 - Funding for all HUD programs related to homelessness was reduced by \$1.3 billion (or 16.8%) nationwide and by \$213.6 million (or 20.5%) in California.
 - California received 13.8% of the total funding for all HUD programs related homelessness nationwide in 2005; in 2013, California received 13.2% of the total funding for all HUD programs related to homelessness nationwide.
- In contrast, HUD significantly **increased funding for the CoC Program**.
 - CoC Program funding increased by \$520.7 million (or 44.1%) nationwide and by \$71.3 million (or 35.6%) in California.
 - California received 17.0% of all CoC Program funding nationwide in 2005; in 2013, California received 16.0% of all CoC Program funding nationwide.
- Additionally, HUD significantly **increased funding for the ESG Program**.
 - ESG Program funding increased by \$56.3 million (or 35.5%) nationwide and by \$5.4 million (or 26.6%) in California.
 - California received 12.8% of all ESG Program funding nationwide in 2005; in 2013, California received 11.9% of all ESG Program funding nationwide.
- HUD significantly **decreased funding for the CDBG Program**.
 - CDBG funding decreased by \$1.05 billion (or 25.4%) nationwide and by \$139.4 million (or 30.3%) in California.
 - California received 12.8% of all CDBG funding nationwide in 2005; in 2013, California received 11.9% of all CDBG funding nationwide
- HUD significantly **decreased funding for the HOME Program**.
 - HOME funding decreased by \$824.5 million (or 46.1%) nationwide and by \$133.0 million (or 51.1%) in California.
 - California received 14.5% of all HOME funding nationwide in 2005; in 2013, California received 13.2% of all HOME funding nationwide
- HUD **increased funding for the HOPWA Program**.
 - HOPWA funding increased by \$26.7 million (or 9.2%) nationwide and by \$2.0 million (or 5.5%) in California.
 - California received 12.6% of all HOPWA funding nationwide in 2005; in 2013, California received 12.2% of all HOPWA funding nationwide

	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
Total Allocations and Awards (CA)	\$1,043,661,655	\$830,011,716	-20.5%
Total Allocations and Awards (US)	\$7,541,356,742	\$6,275,040,018	-16.8%

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	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
CoC Allocations and Awards (CA)	\$200,341,752	\$271,640,055	+35.6%
CoC Allocations and Awards (US)	\$1,181,620,459	\$1,702,366,521	+44.1%
	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
ESG Allocations and Awards (CA)	\$20,253,605	\$25,648,417	+26.6%
ESG Allocations and Awards (US)	\$158,720,000	\$215,000,000	+35.5%
	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
CDBG Allocations and Awards (CA)	\$526,561,028	\$367,204,607	-30.3%
CDBG Allocations and Awards (US)	\$4,124,729,454	\$3,077,600,121	-25.4%
	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
HOME Allocations and Awards (CA)	\$260,121,594	\$127,115,742	-51.1%
HOME Allocations and Awards (US)	\$1,789,051,305	\$964,565,724	-46.1%
	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
HOPWA Allocations and Awards (CA)	\$36,383,676	\$38,402,895	+5.5%
HOPWA Allocations and Awards (US)	\$288,824,089	\$315,507,652	+9.2%

THEN AND NOW: FUNDING

NORTHERN CALIFORNIA/CENTRAL VALLEY HOMELESS ROUNDTABLE
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FUNDING BY CONTINUUM OF CARE: FOCUSING ON THE ROUNDTABLE COMMUNITIES

	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
Chico/Paradise/Butte County CoC	\$122,040	\$570,491	+367.5%
Colusa/Glen/Lake/Tehama/Trinity Counties CoC (Dos Rios)	\$251,003	\$111,173 (2011)	-57.7%
Davis/Woodland/Yolo County CoC	\$411,763	\$462,040	+12.2%
El Dorado County CoC	\$13,339 (2007)	\$12,672	-5.0%
Fresno/Madera County CoC	\$952,868	\$5,892,881	+518.4%
Humboldt County CoC	\$421,507 (2006)	\$677,981	+60.8%
Mendocino County CoC	\$1,450,045	\$1,757,369	+21.2%
Merced City and County CoC	\$565,953	\$540,739	-4.5%
Redding/Shasta County CoC	\$273,288 (2006)	\$373,349	+36.6%
Roseville/Rocklin/Placer, Nevada Counties CoC	\$505,580	\$1,093,951	+116.4%
Sacramento City and County CoC	\$13,626,470	\$14,799,176	+8.6
Stockton/San Joaquin County CoC	\$4,516,739	\$4,503,784	-0.3%
Tuolumne/Calaveras/Amador Counties CoC (Central Sierra)	\$39,900 (2007)	\$301,199	+654.9%
Turlock/Modesto/Stanislaus County CoC	\$2,261,235	\$3,042,038	+34.5%
Vallejo/Solano County CoC	\$628,605	\$977,377	+55.5%
Visalia/Kings/Tulare Counties CoC	\$89,022	\$1,020,115	+1045.9%
Yuba City/Marysville/Sutter/Yuba Counties CoC	\$30,300 (2006)	\$30,300 (2008)	0.0%
Total (Roundtable Communities)	\$26,159,657	\$36,166,635	+38.3
Total (CA)	\$200,341,752	\$271,640,055	+35.6
Total (US)	\$1,181,620,459	\$1,702,366,521	+44.1

Sources: <https://www.hudexchange.info/grantees/cpd-allocations-awards/>
<https://www.hudexchange.info/coc/awards-by-component/>

THEN AND NOW: HOUSING INVENTORY

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EMERGENCY SHELTER BEDS (YEAR ROUND ONLY)

	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
Chico/Paradise/Butte County CoC	338	208	-38.5%
Colusa/Glen/Lake/Tehama/Trinity Counties CoC (Dos Rios)	29	150	+417.2%
Davis/Woodland/Yolo County CoC	103	100	-2.9%
El Dorado County CoC	32 (2007)	12	-62.5%
Fresno/Madera County CoC	1,039	433	-58.3%
Humboldt County CoC	101	35	-66.0%
Mendocino County CoC	121 (2006)	103	-14.9%
Merced City and County CoC	98	93	-5.1%
Redding/Shasta County CoC	96 (2006)	128	+33.3%
Roseville/Rocklin/Placer, Nevada Counties CoC	39	198	+407.7%
Sacramento City and County CoC	567	578	+1.9%
Stockton/San Joaquin County CoC	2,117	846	-60.0%
Tuolumne/Calaveras/Amador Counties CoC (Central Sierra)	214 (2007)	99	-53.7%
Turlock/Modesto/Stanislaus County CoC	675	258	-61.8%
Vallejo/Solano County CoC	179	223	+24.6%
Visalia/Kings/Tulare Counties CoC	331	237	-28.4%
Yuba City/Marysville/Sutter/Yuba Counties CoC	210 (2006)	162	-22.9%
Total (Roundtable Communities)	6,289	3,863	-38.6%

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TRANSITIONAL HOUSING BEDS

	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
Chico/Paradise/Butte County CoC	154	125	-18.8%
Colusa/Glen/Lake/Tehama/Trinity Counties CoC (Dos Rios)	10	134	+1,240.0%
Davis/Woodland/Yolo County CoC	150	215	+43.3%
El Dorado County CoC	104 (2007)	156	+50.0%
Fresno/Madera County CoC	704	545	-22.6%
Humboldt County CoC	240	163	-32.1%
Mendocino County CoC	93 (2006)	90	-3.2%
Merced City and County CoC	106	109	+2.8%
Redding/Shasta County CoC	210 (2006)	372	+77.1%
Roseville/Rocklin/Placer, Nevada Counties CoC	258	310	+20.2%
Sacramento City and County CoC	1,024	976	-4.7%
Stockton/San Joaquin County CoC	695	563	-19.0%
Tuolumne/Calaveras/Amador Counties CoC (Central Sierra)	51 (2007)	47	-7.8%
Turlock/Modesto/Stanslaus County CoC	404	300	-25.7%
Vallejo/Solano County CoC	125	306	+144.8%
Visalia/Kings/Tulare Counties CoC	846	298	-64.8%
Yuba City/Marysville/Sutter/Yuba Counties CoC	80 (2006)	180	+125.0%
Total (Roundtable Communities)	5,254	4,889	-6.9%

THEN AND NOW: HOUSING INVENTORY

NORTHERN CALIFORNIA/CENTRAL VALLEY HOMELESS ROUNDTABLE

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PERMANENT SUPPORTIVE HOUSING BEDS

	<u>2005</u>	<u>2013</u>	<u>CHANGE</u>
Chico/Paradise/Butte County CoC	176	227	+29.0%
Colusa/Glen/Lake/Tehama/Trinity Counties CoC (Dos Rios)	n/a	n/a	n/a
Davis/Woodland/Yolo County CoC	122	131	+7.4%
El Dorado County CoC	n/a	n/a	n/a
Fresno/Madera County CoC	281	752	+167.6%
Humboldt County CoC	41	102	+148.8%
Mendocino County CoC	281 (2006)	401	+42.7%
Merced City and County CoC	6	21	+250.0%
Redding/Shasta County CoC	45 (2006)	34	-24.4%
Roseville/Rocklin/Placer, Nevada Counties CoC	103	179	+73.8%
Sacramento City and County CoC	2,054	2,301	+12.0%
Stockton/San Joaquin County CoC	456	555	+21.7%
Tuolumne/Calaveras/Amador Counties CoC (Central Sierra)	10 (2007)	12	+20.0%
Turlock/Modesto/Stanslaus County CoC	188	380	+102.1%
Vallejo/Solano County CoC	88	131	+48.9%
Visalia/Kings/Tulare Counties CoC	28	180	+542.9%
Yuba City/Marysville/Sutter/Yuba Counties CoC	n/a (2006)	n/a	n/a
Total (Roundtable Communities)	3,879	5,406	+39.4%

THEN AND NOW: CALIFORNIA CoC MAPS
 NORTHERN CALIFORNIA/CENTRAL VALLEY HOMELESS ROUNDTABLE
 AUGUST 28, 2014

THE CALIFORNIA CoCS IN 2005



THEN AND NOW: CALIFORNIA CoC MAPS

NORTHERN CALIFORNIA/CENTRAL VALLEY HOMELESS ROUNDTABLE
AUGUST 28, 2014

THE CALIFORNIA CoCS IN 2013

